(019-/

# UNITED STATES OF AMERICA DEPARTMENT OF COMMERCE

		3/	
$\pm 11$	CHE	Matter	OT

DAVID ANDREW

Case No. 96-02E

### ORDER

The Office of Antiboycott Compliance, Bureau of Export Administration, U.S. Department of Commerce ("Department"), having determined to initiate administrative proceedings pursuant to Section 11(c) of the Export Administration Act of 1979, as amended (50 U.S.C.A. app. §§ 2401-2420 (1991 and Supp. 1996))<sup>1</sup> (the "Act"), and the Export Administration Regulations (15 C.F.R. Parts 768-799 (1995), as amended (61 Fed. Reg. 12714 (March 25, 1996))<sup>2</sup> (the "Regulations"), against David Andrew ("Andrew"), an

The Act expired on August 20, 1994. Executive Order 12924 (3 C.F.R., 1994 Comp. 917 (1995)), extended by Presidential Notices of August 15, 1995 (3 C.F.R., 1995 Comp. 501 (1996) and August 14, 1996 (61 Fed. Reg. 42527, August 15, 1996), continued the Regulations in effect under the International Emergence Economic Powers Act (50 U.S.C.A. §§ 1701-1706 (1991 & Supp. 1996).

The relevant events occurred in 1991 and 1992. The governing Regulations are found in the 1991 and 1992 versions of the Code of Federal Regulations (15 C.F.R. Parts 768-799 (1991 and 1992)). Those Regulations are referred to hereinafter as the former Regulations. Since that time the Regulations have been reorganized and restructured; the restructured regulations are to be codified at 15 C.F.R. Parts 730-774.

individual, resident in the State of Virginia, based on the allegations set forth in the Proposed Charging Letter, dated February 24, 1997, attached hereto and incorporated herein by this reference;

The Department and Andrew, having entered into a Settlement Agreement, incorporated herein by this reference, whereby they have agreed to settle this matter in accordance with the terms and conditions set forth therein, and the terms of the Settlement Agreement having been approved by me;

IT IS THEREFORE ORDERED THAT,

FIRST, a civil penalty in the amount of \$15,000 is assessed against Andrew;

SECOND, payment of the civil penalty will be suspended and waived as of the entering of this Order;

THIRD, the Proposed Charging Letter, the Settlement

Agreement and this Order shall be made available to the public

and a copy of this Order shall be served upon Andrew.

This Order is effective immediately.

John Despres
Assistant Secretary

for Export Enforcement

(012-4

# UNITED STATES OF AMERICA DEPARTMENT OF COMMERCE

In the Matter	of
David Andrew	

Case No. 96-02E

## SETTLEMENT AGREEMENT

This agreement is made by and between David Andrew ("Andrew") and the United States Department of Commerce, pursuant to Section 766.18 of the Export Administration Regulations (15 C.F.R. Parts 768-799 (1995), as amended (61 Fed. Reg. 12714 (March 25, 1996)) (the "Regulations"), issued pursuant to the Export Administration Act of 1979, as amended (50 U.S.C.A. app. 5\$ 2401-2420 (1991 & Supp. 1996)) (the "Act").

<sup>1/</sup> The relevant events occurred in 1991 and 1992. The governing Regulations are found in the 1991 and 1992 versions of the Code of Federal Regulations (15 C.F.R. Parts 768-799 (1991 and 1992)). Those Regulations are referred to hereinafter as the former Regulations. Since that time, the Regulations have been reorganized and restructured; the restructured Regulations are to be codified at 15 C.F.R. Parts 730-774.

The Act expired on August 20, 1994. Executive Order 12924 (3 C.F.R., 1994 Comp. 917 (1995)), extended by Presidential Notices of August 15, 1995 (3 C.F.R., 1995 Comp. 501 (1996)) and August 14, 1996 (61 Fed. Reg. 42527, August 15, 1996), continued the Regulations in effect under the International Emergency Economic Powers Act (50 U.S.C.A. 551701-1706 (1991 & Supp. 1996)).

WHEREAS, the Office of Antiboycott Compliance, Bureau of Export Administration, U.S. Department of Commerce ("Department"), has notified Andrew of its intention to initiate an administrative proceeding against him pursuant to Section 11(c) of the Export Administration Act of 1979 (the "Act"), by issuing the Proposed Charging Letter, dated February 24, 1997, a copy of which is attached hereto and incorporated herein by this reference, alleging that Andrew violated Part 769 of the former Regulations promulgated to implement the Act; and

FAX:

WHEREAS, Andrew has reviewed the Proposed Charging Letter and is aware of the allegations against him and the administrative sanctions which could be imposed against him, if the allegations were found to be true; Andrew fully understands the terms of this Settlement Agreement, and enters into this Settlement Agreement and with full knowledge of his rights; and Andrew states that no promises or representations have been made to him other than the agreements and considerations herein expressed; and

WHEREAS, Andrew wishes to settle and dispose of the allegations made in the Proposed Charging Letter by entering into this Settlement Agreement; and

WHEREAS, Andrew agrees to be bound by the appropriate Order ("Order") when entered;

# NOW THEREFORE, Andrew and the Department agree as follows:

- 1. Under the Act and the Regulations, the Department has jurisdiction over Andrew with respect to the matters alleged in the Proposed Charging Letter.
- 2. The Department will impose a civil penalty on Andrew in the amount of \$15,000. The Department will suspend and waive payment of the civil penalty upon entering the Order.
- 3. Subject to the approval of this Settlement Agreement, pursuant to paragraph 8 hereof, Andrew waives all rights to further procedural steps in this matter (except with respect to any alleged violation of this Settlement Agreement or the Order, when entered) including, without limitation, any right to:
  - a. an administrative hearing regarding the allegations in the Proposed Charging Letter; or
  - b. seek judicial review or otherwise contest the validity of this Settlement Agreement or the Order, when entered.
- 4. The Department, upon entry of the Order, will not

subsequently initiate any further administrative or judicial proceedings, or make any referral to any agency of the United States government for possible enforcement action against Andrew, with respect to any alleged violation of Section 8 of the Act or Part 769 of the former Regulations arising out of the transactions set forth in the Proposed Charging Letter or any other transaction that was disclosed to or reviewed by the Department in the course of its investigation.

FAX:

- 5. Andrew understands that the Department will disclose publicly the Proposed Charging Letter, this Settlement Agreement and the Order, when entered.
- only, and does not constitute an admission by Andrew that he has violated the Regulations or an admission of the truth of any allegation contained in the Proposed Charging Letter or in this Settlement Agreement. Therefore, if this Settlement Agreement is not accepted and the Order not entered by the Assistant Secretary for Export Enforcement, the Department may not use this Settlement Agreement against Andrew in any administrative or judicial proceeding.
- 7. No agreement, understanding, representation or

FROM FF DCO 7108 1 10

(TUE) 2. 25' 97 20:36/ST. 20:31/NO. 3760434708 P 12

interpretation not contained in this Settlement Agreement may be used to vary or otherwise affect the terms of this Settlement Agreement or the Order, when entered, nor shall this Settlement Agreement serve to bind, constrain or otherwise limit any action by any other agency or department of the United States Government with respect to the facts and circumstances herein addressed.

8. This Settlement Agreement will become hinding on the Department only when approved by the Assistant Secretary for Export Enforcement by entering the Order.

David Andrew

U.S. Department of Commerce

William V. Skidnore

Office of Antiboycott Compliance

Signed this \_ 3-6 5

# UNITED STATES DEPARTMENT OF COMMERCE Bureau of Export Administration Washington, D.C. 20230

# PROPOSED CHARGING LETTER

February 24, 1997

Mr. David Andrew CACI Inc. - Commercial 1100 North Glebe Road Arlington, Virginia 22201

Case No. <u>96-02E</u>

Dear Mr. Andrew:

The Office of Antiboycott Compliance, Bureau of Export Administration, United States Department of Commerce the the "Department"), hereby charges that you, David Andrew committed three violations of Section 769.2(b) of the Export Administration Regulations (currently codified at 15 C.F.R. Parts 768-799 (1996), as amended (61 Fed. Reg. 12714, March 25, 1996)) (hereinafter the "Regulations"), issued pursuant to the Export Administration Act of 1979, as amended (50 U.S.C.A. alp. §§ 2401-2420 (1991 & Sup. 1996)) (hereinafter the "Act"), as set forth below.

The Act expired on August 20, 1994. Executive Order 12924 (3 C.F.R., 1994 Camp. 917 (1995)), extended by Presidential Notices of August 15, 1995 (3 C.F.R., 1995 Camp. 501 (1996)) and August 14, 1996 (61 Fed. Reg. 42527, August 15, 1996), continued the Regulations in effect under the International Emergency Economic Powers Act (50 U.S.C.A. §§ 1701-1706 (1991 & Sup. 1996)).



The relevant events occurred in 1991 and 1992. The governing Regulations are found in the 1991 and 1992 versions of the Code of Federal Regulations (15 C.F.R. Parts 768-799 (1991 and 1992)). Those Regulations are referred to hereinafter as the former Regulations. Since that time the Regulations have been restructured and reorganized; the restructured Regulations are to be codified at 15 C.F.R. Parts 730-774.

(012-10

At all times relevant to the violations of the former Regulations alleged herein, you were a United States resident or national and, therefore, a United States person as defined in Section 769.1(b) of the former Regulations.

With respect to the violations alleged herein, you engaged in activities that involved the sale, purchase, or transfer of goods or services (including information) between the United States and the Kingdom of Saudi Arabia, activities in the interstate or foreign commerce of the United States as defined in Section 769.1(d) of the former Regulations.

You engaged in the prohibited activities described in Charges 1 through 3 below with intent to comply with, further, or support a restrictive trade practice or boycott fostered or imposed by a foreign country against a country friendly to the United States and which is not itself the object of any form of boycott pursuant to United States law or regulation (hereinafter "unsanctioned foreign boycott"), as defined in Section 769.1(e) of the former Regulations.

Facts constituting violations:

### Charge 1

Beginning in or about August 1991, CACI Inc. - Commercial (hereinafter "CACI") was engaged in activities in connection with performance of a contract with the U.S. Department of Justice (hereinafter "Justice"). Part of CACI's contract performance included providing document acquisition and other litigation support to Justice in connection with Justice's representation of the U.S. Department of the Air Force in a certain contract litigation.

As part of its litigation support responsibilities, CACI had to arrange to film several million pages of documents in Saudi Arabia, which necessitated sending a team of people to Riyadh for several months. This microfilming project in Saudi Arabia came to be known as "Desert Shoot."

On or about November 19, 1991, you, in your capacity as CACI Document Center Manager and another CACI employee who reported to you, met with Jane Hadden, an employee of Justice's Office of Litigation Support in the Civil Division and Case Manager for the contract litigation matter (hereinafter "Hadden") and two U.S. Department of the Air Force representatives (hereinafter the "USAF") to discuss and plan for "Desert Shoot."

In the course of the November 19, 1991 meeting, the USAF provided information about travel to Saudi Arabia and about the criteria to be used for selecting the team of United States persons who would go to Saudi Arabia ("the Desert Shoot Team"). In describing who could not go to Saudi Arabia, the USAF instructed you and Hadden that Jewish people were not allowed to go to Saudi

·,\*

Arabia and that even people with surnames that sounded like Jewish surnames could not go to Saudi Arabia. Neither you nor Hadden questioned or objected to the USAF instruction.

On or about November 22, 1991, a member of your staff wrote a memorandum to you memorializing the items USAF had identified to be considered in the process for selecting the Desert Shoot Team. This memorandum included the restriction on Jewish and Jewish surnamed individuals.

In the weeks following the meeting, CACI employees, under your supervision, with your knowledge and approval, drafted a plan for the conduct of the Desert Shoot microfilming project, which evolved from the memorandum of November 22, 1991. This plan became known as the "Operations Plan for Desert Shoot" and contained guidelines for selecting the members of the Desert Shoot team from among employees of CACI and employees of another contractor. From, on or about December 19, 1991 through, on or about April 6, 1992, CACI employees under your supervision prepared several drafts of this Plan, each of which included criteria for selecting the Desert Shoot Team that restricted Jewish people and people with so-called Jewish surnames from inclusion on the Desert Shoot Team. These drafts, and in particular the restriction on Jewish and so-called Jewish surnamed people, were reviewed by Justice.

On or about January 14, 1992, CACI prepared an Operations Plan which, after incorporating the comments and receiving the approval of Justice, contained, inter alia, the language quoted below:

## SCREENING/SELECTION PROCESS

Background: The screening/selection process is probably the most crucial step in the entire deployment process. The individuals selected will not only be representing CACI, but the United States Government, the United States Air Force and the Department of Justice. CACI can not afford to send anyone to Saudi Arabia who may potentially embarrass any of the agencies mentioned much less himself/herself.

- I. SELECTION CRITERIA
- \* \* \*
- E. No Jews or Jewish surnamed personnel will be sent as part of the Document Acquisition Team because of cultural differences between Moslems and Jews in the region.

F. No Israeli stamped passport, as per Saudi rules.

By failing to eliminate the discriminatory selection criterion described above and by incorporating it into the Operations Plan, you knowingly agreed to discriminate against "Jews" or "Jewish surnamed personnel," individuals who are United States persons, on the basis of religion or national origin, an activity prohibited by Section 769.2(b) of the former Regulations and not excepted. By so doing, you violated Section 769.2(b) of the former Regulations.

## Charge 2

During 1991, a CACI employee, compiled an initial list of employees from another contractor as candidates for the Desert Shoot project. At the time he compiled the list, he was aware of the selection criteria in the Desert Shoot Operations Plan, which included the discriminatory "no Jews or Jewish surnamed personnel" restriction.

On December 24, 1991, a member of your staff wrote and sent to you a memorandum, in which he set forth a list of 12 candidates from the other contractor for the Desert Shoot Team. Subsequently, at your request, he met with these candidates and explained the selection criteria described in the Desert Shoot Operations Plan. On January 24, 1992 and on February 7, 1992, he conducted a total of 24 interviews at the other contractor, using the Desert Shoot Operations Plan selection criteria in screening and selecting the candidates for the project. The selection of eight of these employees was finalized during April 1992.

As part of the selection process, you and Hadden screened candidates at the offices of the other contractor to determine who could go to Saudi Arabia as part of the Desert Shoot team. During the screening, interviewing and selection process, the discriminatory selection criteria of the Operations Plan, including the "no Jews or Jewish surnamed personnel" restriction, were applied to the prospective candidates by you, and by your staff and by Hadden with your knowledge and approval.

By applying the discriminatory selection criterion of the operations plan, you did not consider and employ qualified U.S. persons who were Jewish or had so called "Jewish surnames" for work on the Desert Shoot project in Saudi Arabia. Such refusal was a prohibited boycott-based discriminatory action against U.S. persons on the basis of religion, an activity prohibited by Section 769.2(b) of the former Regulations and not excepted. By

യ വ Ö gul doi alug 111 121 121 Suo. you マゴロ ) p ĊŤ θd ഗ 0 ă CT Hon σ, w Ø  $\widehat{\sigma}$ \_ O r<sub>h</sub> ct he orme H

# CHIALDE 3

During request intervious staff, and to and to 1992, CACI managers, under your;, solicited volunteers for the lewed volunteers from CACI and fi and prepared lists of volunteers Justice. ur supervia e Desert Sh from anoth ers which t the other spox 7.00 100 100 100 100 or ream Ωi CTQ O your 0 you s,zc

On or about January 17, 1992, with a CACI employee, a citize states, who had volunteered for name appeared on several lists of these conversations, CACI news Jewish. Subsequently, you he was Jewish and told him the besert shoot Team. 1992, one or more CACI managers spoke citizen and resident of the United red for the Desert Shoot Team and whose lists of CACI volunteers. In the cour CACI managers learned that this candiday, you spoke with this candidate because that he could not be a member of the CACI 0 H 9 12, 12 Ø m 17 W D CT (N

호 0 년 1 8 6 년 0 Ő ัก or about January 24 a stice with additional, members of the Desert o was Jewish did not a and February 1 1, revised list rt Shoot team. appear on eith  $\dot{\Xi}$ CT 1-4 The The Start of CACI name ίρ in }...ı D Ε1 0 0 B odord opthord ΩJ ה מ מירו a a क्र क्र đ o ct 0

because in person or person or person or person or prohibite and the sea of the sea vas Jewish, you discriminated against a re basis of religion or national origin, by Section 769.2(b) of the former Regula by so doing, you violated Section 769.2(c) ations. in in đ 0 a d d o o  $\tilde{\Omega}$   $\tilde{\Omega}$ . Arabia d States Ctivity and not the Ø

you obt AC  $\circ$ QJ Õ ording nan MTDt  $\dot{\mathbf{H}}$ 0 8 8 1 1 1 1 1 1 1 an administrati
to Part 766 of
Order imposing
f the following: 1-h ive procee the Regul administr RHO ம் மம் तिता नि ing Sugar io +--Ø (C) ct to the the 0 s, incl 'n  $\vdash$   $\circ$   $\circ$ gainst se of luding

- Ø Deni and ເດ່ມ ec H of exp expo: 788A. rivileges (3(a)(1) and Ŋ (2) ທ 0 fg 0 fg 0 fg तं the 7 6 e 4. 0  $\sqsubset$  $\vdash$   $\omega$ (a) Lon  $\widehat{\alpha}$ io O
- D Dag DXE clusion ction 78  $\infty$ from ) (a) (3) μ. o'n m (D (see Ø Section Regulation 1 764 (ons) W and (a) (3) Ind
- Ω The maximum civil penalty of Section 764.3(a)(1) and Secregulations). of th \$10 on 7 -000 788A per 3(a) Viol: of at the

• . •

If you fail to answer the charges contained in this letter within 30 days after service, as provided in Section 766.6 of the Regulations, your failure will be treated as a default under Section 766.7.

You are further notified that you are entitled to an agency hearing on the record as provided by Section 766.6 of the Regulations if a written demand for one is filed with your answer. You are also entitled to be represented by counsel and, under Section 766.18 of the Regulations, to seek a settlement agreement.

Your answer should be filed with the Administrative Law Judge/Antiboycott Compliance, U.S. Department of Commerce, Room H-6839, 14th Street & Constitution Avenue, N.W., Washington, D.C. 20230. In addition, a copy of your answer should be served on the Department at the address set out in Section 766.5 of the Regulations, adding "ATTENTION: Jeffrey E.M. Joyner, Esq." below the address. Please note that the room number for the Department is H-3839. Mr. Joyner can be contacted by telephone at (202) 482-5311.

Sincerely,

William V. Skidmore Director